For the Northern District of California

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# UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA

ANTONIO C. SIMONELLI,

No. C 02-1107 JL

Plaintiff,

UNIVERSITY OF CALIFORNIA -BERKELEY, ET AL.,

ORDER DENYING PLAINTIFF'S MOTION FOR NEW TRIAL (Docket # 254) and MOTION FOR ATTORNEY FEÉS (Docket # 251)

Defendants.

#### Introduction

Plaintiff Antonio C. Simonelli's motions for a new trial and for attorney's fees came on for hearing. Chrstopher H. Katzenbach, KATZENBACH & KHTIKIAN, appeared for Plaintiff. Michael Bruno, GORDON & REES, appeared for Defendant. The Court considered the moving and opposing papers and the arguments of counsel and hereby denies both motions.

## **Factual Background**

Plaintiff Antonio Simonelli has been diagnosed with cerebral palsy, a result of his premature birth. His most significant physical problem is very low vision. Specifically, he has severe strabismus or nearsightedness, only partly correctable with contact lenses, and nystagmus, a tendency of his eyes to stray out of alignment, affecting their ability to focus, and his ability to read. He is intelligent and ambitious, and graduated with honors from the University of California Berkeley, and in the upper third of his class at UC Berkeley's Boalt

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Hall School of Law. He commenced law school at Boalt in Fall 2000 and graduated in May 2005.

He is and was while a student at Boalt a person with a disability within the meaning of the Rehabilitation Act of 1973, as amended (29 U.S.C. § 705(20)) and the Americans with Disabilities Act (42 U.S.C. § 12102(2)). He is and was also a handicapped person within the meaning of the Federal Regulations issued under the Rehabilitation Act at 34 C.F.R. and section 504 of the Rehabilitation Act of 1973 (29 U.S.C. §§ 705(2)), 794). All parties agree that Simonelli is and was while a student at Boalt a qualified individual with a disability within the meaning of section 101(8) of the Americans with Disabilities Act (42 U.S.C. § 12111(8)) and a qualified handicapped person within the meaning of the Federal Regulations issued under the Rehabilitation Act at 34 C.F.R. Part 104.

Defendant the University of California Berkeley ("UC") is and has been continuously since at least August 2000 a recipient of Federal financial assistance within the meaning of section 504 of the Rehabilitation Act of 1973 (29 U.S.C. § 794), as well as a public entity within the meaning of section 201(1) of the Americans with Disabilities Act (42 U.S.C. § 12131 (1)), and is subject to the federal regulations issued by the Department of Education set forth in 34 C.F.R. Part 104 and by the Department of Justice set forth in 28 C.F.R. Part 35.

Simonelli obtained his Bachelor of Arts degree from UC in May 2000. Before Simonelli's law school classes began, he requested accommodations from Boalt. Ward Newmeyer, ADA Compliance Officer for the University, conducted an investigation to determine the proper accommodation for Simonelli.

On March 24, 2004 Simonelli was injured in an automobile accident and was unable to attend the remainder of his classes for the Spring 2004 semester. Simonelli took his Spring 2004 exams after the original exam date because of those injuries. He took his final examinations after the original exam dates in every semester until Spring 2003.

Both sides agree that Simonelli received all of his course materials on time and in the correct format from the spring 2003 semester on. (Joint Statement of Undisputed

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Material Facts, filed by Antonio Simonelli on August 31, 2007, modified September 4, 2007; Docket #159)

## **Procedural Background**

This Court has original jurisdiction pursuant to Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. § 794), and the Americans With Disabilities Act of 1990 ("ADA") (42 U.S.C. § 12101 et seq.), and supplemental jurisdiction over claims for violation of the Unruh Civil Rights Act (California Civil Code §§ 51, 52), (b).

Simonelli filed his complaint in March 2002 while a student at Boalt Hall School of Law of the University of California at Berkeley. Two months later he filed an application for a temporary restraining order ("TRO") and for a preliminary injunction. The district court (Hon. Charles R. Breyer) referred the parties for a settlement conference before a magistrate judge (Hon. Maria-Elena James). They were not able to resolve their dispute. Simonelli renewed his motion for a TRO. The district court denied the motion and referred the parties back to the magistrate judge for a further settlement conference.

The parties continued settlement negotiations. By May 2003 they had reached an interim agreement. The magistrate judge issued a series of orders to both sides regarding compliance with the interim agreement.

In August 2003 Simonelli filed an application for a new TRO to permit him to participate for a second time in the interview process for summer law firm employment. Judge Breyer denied the application.

On August 24, 2004, Simonelli advised Judge Breyer that:

"Magistrate Judge James has conducted settlement conferences with the parties." As a result of these conferences, the parties have reached a settlement as to accommodation of plaintiff's disability and a schedule for plaintiff to complete his law school studies. The parties will be conducting a further settlement conference with Judge James in October or November to resolve issues of damages and attorney fees.'

The parties participated in a number of case management conferences and settlement conferences but advised the court over a year later on October 3, 2005 that they were unable to settle and the case should be set for trial or dispositive motions.

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In January 2006 all parties consented to reassignment to this Court for all further proceedings. The case was scheduled for case management conference in May 2006. The parties stipulated to continue the case management conference to October and the discovery cut-off to the end of December 2006.

The parties submitted to the Court several status reports regarding discovery issues, but were able to resolve them without intervention. They agreed that they could not complete discovery by the end of December 2006. The Court extended the discovery cutoff to May 31, 2007. In December, the Court set a further case management conference for April 2007 and ordered the parties to file any cross-motions for summary judgment by July 31, 2007.

In March 2007 Gordon and Rees substituted as counsel for Lafayette and Kumagai for all Defendants. At the case management conference in April 2007 the Court set a trial date of November 5, 2007 and ordered Simonelli to file a motion for summary judgment by August 31. The discovery cut-off was extended to July 27. The parties had a number of discovery disputes over the course of the summer, which the Court resolved.

In August the parties stipulated to the dismissal without prejudice of Plaintiff's First Claim for Relief for failure to accommodate Plaintiff's disability and Plaintiff's Third Claim for Relief for discrimination pursuant to 42 U.S.C. §1983 against Defendants Dwyer, Newmeyer and Ortiz. A settlement conference was held on September 10, 2007, but terminated after thirty minutes.

The Court set dates for jury trial and for a pretrial conference at which motions would be heard.

The parties filed dozens of pre-trial motions. They objected to each others' proposed discovery excerpts, exhibits, witnesses, jury instructions and voir dire. The Court ruled on most of these motions at the pretrial conference October 24, 2007. Only a few rulings are relevant to Simonelli's motion for new trial:

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The Court denied without prejudice Defendants' motion to exclude references to prior settlement agreements, but with the limitation that neither party was to refer to the process as a "settlement" or "settlement conference" or the agreement as a "settlement agreement." The Court ruled that the evidence was admissible to outline the chronology of the case, but would not be allowed on the issue of liability. The Court left the subject open to a possible limiting instruction at the end of the case, as needed.

The Court denied Simonelli's motion to exclude evidence of alternative accommodations offered to Simonelli in law school and of Simonelli's undergraduate accommodations.

The Court denied without prejudice Simonelli's motion to exclude the expert testimony of Dr. Lipian, but warned that Dr. Lipian was strictly limited to testifying about malingering as within his expertise in reference to the DSM-IV. Dr. Lipian was not to testify as to the general truthfulness or credibility of Plaintiff.

The Court overruled without prejudice Simonelli's objection to any testimony by witness Angelika Leventhal.

Simonelli had meanwhile filed a motion for partial summary judgment, based on three propositions: that the University violated its duty to accommodate him; that the University's actions constituted "deliberate indifference" to his federally protected rights; and that he was entitled to compensation for lost salary because the University's failure to accommodate him delayed his graduation and prevented him from obtaining employment as a lawyer.

The Court denied Plaintiff's motion for partial summary judgment on November 1, 2007. The Court held that Simonelli had failed to meet his burden to show that there was no genuine issue of material fact that the University violated its duty to accommodate him, that the University's actions constituted "deliberate indifference" to his federally protected rights, and that he is entitled to lost salary due to the University's failure to accommodate him and the consequent delay of his graduation preventing him from obtaining employment as a lawyer. The case went to jury trial November 5.

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After the close of evidence, the Court dismissed the individual defendants, Deans John Dwyer and Victoria Ortiz, in response to Defendants' Motion for Judgment as a Matter of Law. After viewing all the evidence in the light most favorable to Simonelli, the Court was compelled to find that he had failed to establish a prima facie case that either Dwyer or Ortiz intentionally or unintentionally discriminated against him on the basis of his disability in violation of the California Unruh Civil Rights Act, Cal. Civ. Code §51 et seq. (Order at Docket # 243)

After closing arguments and jury instructions, and two hours of deliberations, the jury returned a special verdict for the University. On the four-page, nine-question Verdict Form, the jury answered only Question 1:

> "1. Do you find that the University excluded Mr. Simonelli from participating in, or denied him the benefits of, the University's services, programs, or activities or the University otherwise discriminated against him?

> > \_\_X\_\_ NO " YES

(Verdict Form at Docket # 246)

The Court polled the jury, at the request of counsel for both sides, and then discharged them. All counsel had the opportunity to talk to members of the jury after the verdict.

On November 16, judgment was entered in favor of The Regents of the University of California, The School of Law (Boalt Hall), and The University of California at Berkeley against Antonio C. Simonelli.

#### MOTION FOR NEW TRIAL

Simonelli moves for a new trial on the grounds that:

- 1. The jury's verdict was against the clear weight of the evidence;
- 2. The admission of evidence as to allegedly alternative accommodations was erroneous and prejudicial and harmful to Simonelli;
- 3. The testimony of Mark Lipian was erroneously admitted and prejudicial and

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harmful to Simonelli;

- 4. The testimony of Angelika Leventhal was erroneously admitted as it could only be considered as expert testimony for which no proper pretrial disclosure was made:
- 5. The exclusion of evidence of partial interim settlements prevented Simonelli from presenting a complete picture of the case: the University was not merely a "bumbling bureaucracy," but a recalcitrant institution, unwilling to honor its promises unless forced to; and
- 6. The testimony of Mark Lipian should have been stricken for violating the Court's sequestration order.

#### **Motion for New Trial - Standard**

Rule 59(a) states, "A new trial may be granted ... in an action in which there has been a trial by jury, for any of the reasons for which new trials have heretofore been granted in actions at law in the courts of the United States." Fed.R.Civ.P. 59(a)(1).FN4 As this circuit has noted, "Rule 59 does not specify the grounds on which a motion for a new trial may be granted." Zhang v. Am. Gem Seafoods, Inc., 339 F.3d 1020, 1035 (9th Cir.2003). Rather, the court is "bound by those grounds that have been historically recognized." Id. Historically recognized grounds include, but are not limited to, claims "that the verdict is against the weight of the evidence, that the damages are excessive, or that, for other reasons, the trial was not fair to the party moving." Montgomery Ward & Co. v. Duncan, 311 U.S. 243, 251 (1940). The Ninth Circuit has held that "[t]he trial court may grant a new trial only if the verdict is contrary to the clear weight of the evidence, is based upon false or perjurious evidence, or to prevent a miscarriage of justice." Passantino v. Johnson & Johnson Consumer Prods., Inc., 212 F.3d 493, 510 n. 15 (9th Cir.2000). Molski v. M.J. Cable, Inc., 481 F.3d 724, 729 (9th Cir.2007)

Upon the Rule 59 motion of the party against whom a verdict has been returned, the district court has "the duty ... to weigh the evidence as [the court] saw it, and to set aside the verdict of the jury, even though supported by substantial evidence, where, in [the court's] conscientious opinion, the verdict is contrary to the clear weight of the evidence."

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Murphy v. City of Long Beach, 914 F.2d 183, 187 (9th Cir.1990) (quoting Moist Cold Refrigerator Co. v. Lou Johnson Co., 249 F.2d 246, 256 (9th Cir.1957)). (cited in Molski, 481 F.3d at 729.)

An appellate court generally will not reverse the denial of a new trial motion if there was some "reasonable basis" for the jury's verdict. If there is no reasonable basis, however, "the absolute absence of evidence to support the jury's verdict makes [refusal to grant a new trial] an error in law." Molski, 481 F.3d at 729 (internal citations omitted).

To prevail on a Title III discrimination claim, the plaintiff must show that (1) he is disabled within the meaning of the ADA; (2) the defendant is a private entity that owns, leases, or operates a place of public accommodation; and (3) the plaintiff was denied public accommodations by the defendant because of his disability. 42 U.S.C. §§ 12182(a)-(b).

# The weight of the evidence supports the jury's verdict

The Court may grant a new trial only if "the verdict is contrary to the *clear weight* of the evidence, or is based upon evidence which is false, or to prevent, in the sound discretion of the trial court, a miscarriage of justice." Silver Sage Partners, Ltd. V. City of Desert Hot Springs, 251 F.3d 814, 819 (9th Cir. 2001) (emphasis added). The Court may not grant a new trial merely because the trial court would have arrived at a different verdict. Wallace v. City of San Diego, 479 F.3d 616, 630 (9th Cir. 2007), but only if, after giving full respect to the jury's findings, the judge "is left with the definite and firm conviction that a mistake has been committed by the jury." Landes Const. Co., Inc. V. Royal Bank of Canada, 833 F.2d 1365, 1371-72 (9th Cir. 1987).

The clear weight of the evidence at the trial of this case supports the jury's verdict that the University did not discriminate against Simonelli by excluding him from participating in the University's programs. To the contrary, the evidence showed that the University bent over backward for Simonelli: Holly Parrish worked hard to accommodate him; Professor Berring, John Steele, and Amy Guzman attempted to assist him in various ways with his accommodations and demands. The University provided Simonelli with training in electronic technology, allowed him to take his exams at home with triple time and one week between exams, hired professional note takers, allowed him to take a reduced

course load, offered him books on tape and four-track tape machines, offered him electronic adaptive technology, provided him books on disk, offered him use of Closed Circuit Television, and paid for professional readers.

The Disabled Student Program ("DSP") worked hard to encourage Simonelli to be independent and to succeed both during and after law school, even creating a "mini production facility" to facilitate copying Simonelli's course materials. The DSP worked with the law school, with Boalt Hall Copy Center, and with Copy Central to address Simonelli's requests. The personnel from the DSP, many of whom were disabled themselves, were personally and professionally committed to doing everything possible to assist a disabled student, which they did for Simonelli. The University spent approximately \$160,000 providing Simonelli with enlarged text reading materials for his law school classes. DSP has never before or since, spent this much money (or time, probably) on one student.

At trial Simonelli presented evidence of alleged delays which turned out not to be what he represented. For example, he claimed that the University delayed for months providing him with enlarged text materials for his Legal Professions class. However, Holly Parrish testified that she produced the materials on time, but that Simonelli complained they were not to his exact specifications.

The evidence was overwhelming that the University offered Simonelli reasonable accommodations, tailored to his individual needs, to enable him to participate fully in his law school classes.

#### Evidence of alternative accommodations was admissible

Defendants distinguish the cases Simonelli cites against admission of evidence of alternative accommodations. Simonelli relies on *Mantolete v. Bolger*, 767 F.2d 1416 (9<sup>th</sup> Cir. 1985), in which an employer claimed it was not possible to accommodate an employee, not the case here; and *Borkowski v. Valley Central School, Dist.*, 63 F.3d 131 (2d Cir. 1995), where the defendant claimed an undue hardship defense, which the Defendants in this case expressly disavowed.

The controlling case is *Duvall v. County of Kitsap*, 260 F.3d 1124 (9<sup>th</sup> Cir. 2001), cited both by Defendants and Simonelli. In that case the court held that a public entity

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"acts" when it investigates reasonable accommodations and offers them based on that investigation and not on stereotyped assumptions of what disabled students need. This is what happened here. Simonelli had successfully used certain accommodations as an undergraduate at UC Berkeley. Based on this specific information about Simonelli himself, and on DSP's expertise in providing such accommodations for about 10,000 students over the course of 25 years, Defendants offered those same previously successful accommodations, as well as others. The only question for the jury to answer, if it got that far, was whether the University's acts were so unfair as to constitute "deliberate indifference" or some other type of intentional discrimination. Excluding this information would have been unfair and contrary to law. The Court correctly declined to exclude evidence of alternative accommodations.

## Testimony of Angelika Leventhal as a percipient witness is admissible

Simonelli objected to Angelika Leventhal as an undisclosed expert. She evaluated Simonelli on behalf of the California Department of Rehabilitation to discern what accommodations would be best for him. A lay witness, like Leventhal, is generally precluded from expressing an opinion on matters that are beyond the realm of common experience and which require the special skill and knowledge of an expert witness. However, when such testimony is based on personal knowledge and susceptible to crossexamination, it is admissible.

Leventhal testified as a percipient witness, to matters within her personal knowledge. The Department of Rehabilitation hired her to perform an adaptive technology evaluation of Simonelli and she testified only about the tests she performed and the conclusions she reached at the time she administered the tests. She did not testify as to her opinion based on a hypothetical situation, but that, in effect, "I administered those tests and concluded that those accommodations worked."

Simonelli complained of not being able to depose Leventhal. In fact, Defendants had disclosed Leventhal as a witness nearly six months before trial but Simonelli made no effort to depose her or acquire any additional information about her until the week before trial. Defendants provided Simonelli's counsel with her contact information upon request, but

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Simonelli's attorney's office had already contacted her prior to receiving that information from Defendants.

The Court properly admitted Angelika Leventhal's testimony.

## Dr. Mark Lipian's testimony on malingering was admissible

Based on an eight-hour examination of Simonelli and review of 48 categories of documents, Dr. Lipian, a forensic psychiatrist, rendered two opinions:

- 1. Simonelli did not suffer any clinically significant emotional distress from anything Defendants did or did not do; and
- 2 The emotional distress, if any, that Simonelli suffered from his injuries in the car accident, is being misattributed to his experience at Boalt in such a way that it implicates the DSM-IV's definition of "malingering."

Defendants distinguish the *Nichols* decision, on which Simonelli relies. In that case, the defendant's expert testified that the plaintiff "had poor psychiatric credibility." The court held this was not a proper subject for an expert because the expert offered a psychological label for what was in fact her evaluation of the truth of the plaintiff's statements. Nichols v. American Nat'l. Ins. Co., 154 F.3d 875, 884-885 (8th Cir. 1998).

In this case, Dr. Lipian testified not on Simonelli's credibility, but on Simonelli's claim that he suffered clinically significant emotional distress from his law school experience. Dr. Lipian testified that this is psychiatrically improbable or impossible. Courts routinely admit testimony on malingering. U.S. v. O'Kennard, 201 Fed. Appx. 369, 370 (7<sup>th</sup> Cir. 2006); Strickland v. U.S., 316 F.2d 656 (D.C. Cir. 1963); James v. Tighlman, 194 F.R.D. 408 (D.Conn.1999). Dr. Lipian has testified as an expert on the subject of malingering in approximately 10 trials and his testimony has never been limited or excluded. (Lipian Decl., Ex. 1 to Def. Opp. to Mot. for New Trial).

The Court properly admitted Dr. Lipian's testimony.

Dr. Lipian's review of portions of trial transcript was not grounds to strike his testimony

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Simonelli moved to strike Dr. Lipian's trial testimony on the grounds that he violated the Court's order sequestering witnesses. Dr. Lipian testified that he reviewed a partial transcript of the testimony of Simonelli and of Simonelli's treating psychiatrist and testifying expert, Dr. Lenore Terr. There was no express exception to the sequestration order for expert witnesses. Defendants contend that there was also no explicit order that prohibited an expert witness from reviewing any of the trial transcript. Dr. Lipian read three pages of one daily transcript of Simonelli's and Dr. Terr's testimony.

The purpose of the sequestration rule is to prevent the shaping of the testimony of one witness to match that of another, and to discourage fabrication and collusion. Taylor v. U.S., 388 F.2d 786 (9th Cir. 1967). Dr. Lipian reviewed testimony by Simonelli about statements he had already made to Dr. Lipian regarding having pain at night and about what he did or did not report to Dr. Terr. (Ex. 3 to Def. Opp. to Mot. For New Trial) Furthermore, Simonelli fails to show how he was prejudiced by Dr. Lipian's review of this testimony. U.S. v Lamp, 779 F.2d 1088, 1086 (5th Cir. 1986) (no merit to contention that witness's testimony should be excluded due to violation of sequestration order, without showing of prejudice.)

The Ninth Circuit reviews a decision whether to permit a witness to testify after an alleged violation of a sequestration order, for abuse of discretion, looking to the nature and effect of the violation. Disqualification is "strongly disfavored." U.S. v. English, 92 F.3d 909, 913 (9th Cir.1996). This Court must also consider whether the alleged violation of the sequestration order by Defendants was intentional and whether there was prejudice to the objecting party. Id.

Simonelli fails to present any evidence that Dr. Lipian deliberately violated the Court's order, altered his testimony as a result of reading the transcripts, or that his having read the transcripts prejudiced Simonelli.

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Experts are generally permitted to consider trial testimony in rendering their opinions. Dr. Lipian was subject to unrestricted cross examination. Had defense counsel sought on exception to the exclusionary order for Dr. Lipian, the Court would have granted it.

This Court properly declined to strike Dr. Lipian's testimony.

## The Court properly excluded evidence of partial settlements

Evidence of an offer or acceptance of an offer to compromise a disputed claim is not admissible to provide liability for or invalidity of a claim or its amount. FRE 408(a). Nor is evidence of conduct or statements made in the course of compromise negotiations admissible. FRE 408(a)(2). This is to encourage the free discussion of possible resolutions of a dispute without litigation. Parties frequently offer to settle, even where they deny liability, as here.

In fact, this court's ADR Local Rules codify the policy of maintaining confidentiality of settlement discussions. ADR Local Rule 7-5 provides that the court, the settlement judge, all counsel and all parties shall maintain the confidentiality of written settlement conference statements and anything said or that happens in connection with a settlement conference. Further, this information may not be used "for any purpose, including impeachment, in any pending or future proceeding in this court." ADR Local Rule 7-4.

Simonelli objects to the Court's excluding evidence of the partial settlements in this case. He concedes that Federal Rule of Evidence 408 limits the prohibition on using settlements to prove liability but notes that it also permits evidence of settlement agreements for other purposes. Brocklesby v. United States, 767 F.2d 1288, 1292-93 (9th Cir. 1985). In fact, FRE 408 expressly provides for the following exception: "This rule ... does not require exclusion when the evidence is offered for another purpose, such as proving bias or prejudice of a witness...." *Id.* at 1292.

Courts have admitted evidence of offers or agreements to compromise for purposes of rebuttal, for purposes of impeachment, to show the defendant's knowledge and intent, to show a continuing course of reckless conduct, to negate the defense of mistake, and to prove estoppel. Bankcard America, Inc. v. Universal Bancard Systems, Inc., 203

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F.3d 477, 484 (7th Cir. 2000) (holding that use of FRE 408 to block evidence that the violation of the contract was invited would be unfair, and outweighed the potential for discouraging future settlements.) Id.

Simonelli contends that Federal Rule of Evidence 83, that local rules must be consistent with the Federal Rules, trumps the University's reliance on this Court's Alternative Dispute Resolution Local Rule 7-5.

Simonelli proffered the University's agreement to employ Copy Central to do the copying as a result of settlement negotiations, not to establish liability, but to show why the University began to use Copy Central. He contends that the University was able to benefit unfairly by presenting this as evidence of its bending over backward to accommodate Simonelli. However, he contends, if the evidence had been presented in context, the jury would have understood that the University only went to Copy Central after the pressure of settlement negotiations. Simonelli cites Brady v. Wal-Mart Stores, Inc., 455 F.Supp.2d 157, 179-182 (E.D.N.Y. 2006), where the district court admitted the terms of a consent decree to rebut claims of good-faith and compliance with defendant's ADA obligations—the very use for which Simonelli contends evidence of the settlements is relevant in this case.

Defendants object to what they contend was Simonelli's attempt to bias the jury against Defendants by leading the jury to infer an admission of liability on their part. Defendants argue that it is not relevant why Defendants started using Copy Central because Simonelli admits there were no delays at that point in his receiving his materials. If Simonelli intended to show that the University's earlier failure to use Copy Central was a "reckless disregard of its accommodation obligations," he could have demonstrated that without reference to the settlement agreements.

Defendants contend that even if there were some probative value to admit references to the parties' settlement negotiations, that would be outweighed by the risks of prejudice and confusion. See FRE 403; Williams v. Chevron USA, 875 F.2d 501, 504 (5th Cir. 1989) (exclusion of evidence offered for impeachment purposes not an abuse of discretion when it was "possible that the jury would have confused its purpose for that precluded by Rule 408").

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In the case at bar not only might the jury have inferred liability, but the trial could have been sidetracked into explanations of the three years of settlement negotiations, and debates over what was and was not decided. Simonelli's attorney, Mr. Katzenbach, was present during the negotiations and therefore a witness to the settlements. Admission of the settlements might have led to "a rash of motions for disgualification of a party's chosen counsel who would likely become a witness at trial." Adv. Comm. Notes to 2006 Amendments to FRE 408 (internal quotes admitted). Admission of evidence of the settlements could have backfired on Simonelli.

This Court concludes that the evidence of the partial settlements in this case was properly excluded, in light of the requirement of confidentiality for settlement discussions, in both the Federal Rules of Evidence and the ADR Local Rules. Whatever probative value such evidence might have had would have been outweighed by potential prejudice to Defendants and possibly even to Simonelli, and would have had a strong likelihood of confusing the jury. Evidence of the settlement discussions would likely have led the jury to conclude that Defendants had admitted liability by agreeing to provide Simonelli with some of his requests - - exactly the result which Rule 408 seeks to prevent.

## Conclusion on Motion for New Trial

Accordingly, for all the above reasons, the Court denies Simonelli's motion for a new trial.

#### **MOTION FOR ATTORNEY'S FEES**

Simonelli moves for an award of attorney fees, pursuant to Rule 54(d) of the Federal Rules of Civil Procedure and the Americans with Disabilities Act, 42 U.S.C. §12205 and the Rehabilitation Act of 1973, 29 U.S.C. §794(a)(b). He seeks an award for 163.7 hours by Mr. Katzenbach at \$250 per hour and 0.6 hours for Ms. Hancock at \$150 per hour, during the period from the beginning of this case until Simonelli's graduation from law school in May 2005, for a total of \$40,865. He also requests \$622.40 for expenses incurred during the same period.

Attorney Katzenbach has 30 years' experience in employment and labor law and litigation, in government (Enforcement Division, Appellate Court Branch, NLRB) and private practice. He received his B.A. degree in 1973 from Stanford University and his J.D. in 1976 Page 15 of 22

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from Yale Law School. He is the member of numerous state and federal bars, including the Northern District, the U.S. Court of Appeals for the Ninth Circuit and the U.S. Supreme Court. In his motion Katzenbach describes a number of cases in which he received awards at hourly rates as high as \$350 per hour, for trial and appellate work. McBride v. PLM International, C-95-2818 CW (decision on appeal at 179 F.3d 737 (9th Cir. 1999).

Ms. Hancock was admitted to the California bar in 1999. She received her B.A. from UC Berkeley in 1988 and her J.D. from Boalt Hall in 1999. She was an associate at Pillsbury Winthrop, before joining Katzenbach and Khtikian in 2003, and has since specialized in labor and employment litigation.

#### Simonelli's counsel did not meet and confer

Defendants note that Simonelli did not prevail on summary judgment or at trial; his sole basis for a fee award is the partial settlements the parties arrived at in 2002 and 2004.

Preliminarily, Defendants ask this Court to deny Simonelli's motion, not only because he is not a prevailing party, but also because he failed to meet and confer, as required by Northern District Local Rule 54-6(a), which provides:

Counsel for the respective parties must meet and confer for the purpose of resolving all disputed issues relating to attorney's fees before making a motion for award of attorney's fees.

If the moving party makes a good faith effort to arrange a conference, but none is held, then counsel must file a declaration certifying counsel's good faith effort and why the conference was not held. (NDLR 54-6(b))

Simonelli's counsel in his declaration in support of his motion for fees offers his excuse for not attempting to arrange a conference: Defendants only offered \$10,000 in fees at a settlement conference in September 2007, two months before the start of trial. Consequently, he "did not seek further discussions in connection with this motion as such discussions post-trial seemed pointless."

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#### Defendants contend fees are unreasonable

Finally, Defendants reject the amount of fees requested as unreasonable - - they contend that Simonelli, even if he could recover, should not be awarded fees for work on unsuccessful motions or on issues not resolved by any settlement, or for time spent after the August 2004 settlement conference. Defendants contend he should receive only \$22,328.40, if anything.

Because the Court finds that Simonelli is not a prevailing party, it does not assess the reasonableness of the fee request. The Court agrees that Simonelli did not make a concerted effort to resolve the fee issue before filing a motion but disregards this requirement in order to decide the question on the merits.

## The terms of the agreements

Simonelli alleges that he is a partially prevailing party by reason of the partial settlement agreements the parties recorded before Magistrate Judge Maria-Elena James, which ensured that he would receive timely enlarged print materials for the remainder of his law school studies. Specifically he contends that the settlement agreement entered into by the parties before Judge James ensured that the University, through an arrangement with Copy Central, would provide him with timely enlarged text materials for his law school classes.

There are two agreements - - the first was reached on August 14, 2002 and the second August 5, 2004. The August 14, 2002 agreement is at Exhibit 4 to the Declaration of Marcie Isom in Opposition to Plaintiff's motion for attorney's fees.

Defendants argue that Simonelli has not prevailed on anything in this lawsuit - -Judge Breyer denied his first motion for a temporary restraining order and referred the parties to Magistrate Judge James for a settlement conference. After a series of meetings with Judge James, the parties eventually reached an agreement which Simonelli asserts as the basis for his fee claim. However, Simonelli subsequently refused to sign off on the written version of their agreement and Judge James stated on the record on August 14, 2002, at the initial conference, that it was "not really a binding agreement." (Exhibit 4 to Isom Declaration).

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The parties endorsed what Judge James described as "a tentative agreement at this point," and Mr. Katzenbach referred to it as "an interim solution that will take us through the fall semester of 2002, which will involve Mr. Simonelli taking three exams for courses which he has already taken, but has not taken the final exams." The parties further agreed that Mr. Simonelli would complete the three exams during the fall semester, no later than January 9, 2003 and enroll in two Law School courses during the Fall 2002, and take and complete the final exams for those courses during the fall semester 2002, during final exam week, no later than December 20, 2002. If the University did not require Simonelli to take the two exams during that time, he agreed to waive his rights to a one-week time-off period between exams, a reasonable accommodation which had been offered to him by the University.

The purpose of the agreement, according to Simonelli's counsel, was "to assess whether or not it is feasible for Mr. Simonelli to proceed with his law school education in this case."

The University agreed, "without waiving any rights or defenses available to it, [to] provide to Mr. Simonelli for those three exams and for the two courses, all of the compulsory reading material in 32 point type, separately paginated, spiral bound, in a timely manner."

Defense counsel assented to Simonelli's counsel's recitation of their agreement. (Id. at 3:14-5:22, 6:20)

It is this agreement which Judge James characterized, "And this isn't really a binding agreement." (Id. at 6:21-22)

The agreement provided that:

- Simonelli would reduce his course load and take make-up examinations for classes he had already taken;
- Simonelli would arrange his schedule to be on track to graduate in Fall 2004;
- The University would continue to provide Simonelli with enlarged-print text for his classes. (Id.)

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Magistrate Judge James between December 12, 2002 and July 30, 2003, also issued a series of ancillary orders related to the case but not incorporating the agreement, including, that:

- Simonelli release his medical records to Defendants;
- Simonelli may not tape record the lectures in his Torts class:
- Simonelli may transfer Torts classes, but must be responsible for arranging and paying for the copying and enlargement of materials (he failed to transfer classes);
- Simonelli bring his Creditors' Rights book to Copy Central by a specified date to be enlarged to 32 point font and that color paper should be used as a divider between sections;
- Defendants give Simonelli notice of the time and place of the independent medical examination;
- Simonelli contact the Court by a specific date to indicate if there are any materials he has not received for Securities Regulations or Legal professions;
- Simonelli submit to a low vision assessment:

(Exhibits 1 and 2 to Katzenbach's Declaration ISO Mot. for Attorney Fees are documents reflecting the orders by Judge James and a transcript of the second on-therecord agreement between the parties, memorialized in a memo from Defendants' former counsel on December 3, 2004.) The proceedings themselves occurred August 5, 2004. It is this agreement which Simonelli refused to sign. It provided that:

- Simonelli would not enroll in the Fall 2004 semester;
- By December 22, 2004, Simonelli would take make-up final examinations in four classes:
- Simonelli would complete the requirements for the JD degree in Spring 2005. If he did not do so, Defendants would not permit him to re-enroll or graduate from Boalt.

All parties agreed to be bound by these terms.

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(Ex. 6 to Isom Declaration, letter to Katzenbach from former defense counsel Eric DeWalt) Simonelli is not a prevailing party

Simonelli arques that as a result of these settlement negotiations he prevailed on a significant issue in litigation which achieved some of the benefits he sought in bringing suit. Park v. Anaheim Union High School Dist., 464 F.3d 1025, 1034 (9th Cir. 2006) (internal citations omitted). He also contends that he achieved a "material alteration of the legal relationship of the parties." Buckhannon Bd. and Care Home, Inc. v. W.Va. Dept. Of Health & Human Res., 532 U.S. 598, 604 (2001). He characterizes the agreement the parties reached after meeting with Judge James as "legally enforceable" and therefore a "judicially sanctioned change in the legal relationship of the parties." Carbonell v. I.N.S., 429 F.3d 894, 901 (9th Cir. 2005).

The court of appeals in that case held that "a plaintiff who succeeds in obtaining a court order incorporating an agreement that includes relief the plaintiff sought in the lawsuit ... is a prevailing party for attorney's fees purposes." Carbonell v. I.N.S. 429 F.3d 894, 901 (9<sup>th</sup> Cir. 2005) (citing *Labotest, Inc. v. Bonta*, 297 F.3d 892, at 893 (9<sup>th</sup> Cir. 2002)).

In the case at bar, Simonelli presumably bootstraps this theory onto orders by Judge James which were related to the case and the parties' negotiations but did not by any stretch of the imagination incorporate the agreement of the parties. Carbonell is completely distinguishable from this case.

At the hearing on the motion, Simonelli's counsel emphasized Simonelli's reliance on a decision which in fact seriously undermines his position - - the P.N. case, in which the court of appeals affirmed the district court's decision that a parent, who settled her claim against a school district via an agreement signed only by the parties, was not a prevailing party for purposes of an award of attorney fees. The reason was that the agreement lacked a judicial imprimatur, which that court interpreted literally as the judge's signature on the agreement.

"The conflict was resolved by a settlement agreement signed only by the parties. The district court held that P.N. was not a prevailing party, and thus, not entitled to attorneys' fees under the IDEA because the settlement agreement lacked any judicial imprimatur. We affirm."

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P.N. v. Seattle School Dist. No. 1, 474 F.3d 1165, 1167 (9th Cir. 2007)(citing Buckhannon Bd. & Care Home, Inc. v. W. Va. Dep't of Health & Human Res., 532 U.S. 598, 600 (Emphasis added).

In the case at bar, neither the settlement judge, Magistrate Judge James, nor the trial judge at that time, Judge Breyer, signed off on the parties' agreement. In fact, neither did Simonelli. Although this is not the sole indicator that the agreements were insufficient to make Simonelli a prevailing party, the absence of any judge's signature most obviously renders the agreements unenforceable and insufficient to transform Simonelli into a prevailing party, even a partially prevailing party, to justify an award of attorney fees.

# **Voluntary Acts by Defendants**

Procedural neglect aside, Simonelli cannot obtain an award of fees, because a voluntary act by Defendants, without any change in the legal positions of the parties, and without any judicially enforceable order or other "judicial imprimatur," cannot support an award of fees. No defendant would ever voluntarily make any gesture of good will if that automatically led to a fee penalty afterwards.

The controlling case is Buckhannon Board and Care Home v. West Virginia Dept. Of Health & Human Res., 532 U.S. 598 (2001). The Court held that "enforceable judgments on the merits and court-ordered consent decrees create the 'material alteration of the legal relationship of the parties' necessary to permit an award of attorney's fees." *Id.* at 604.

The Court found there was no justification for an award of fees merely because a defendant agrees to something a plaintiff wanted. "A defendant's voluntary change in conduct, although perhaps accomplishing what the plaintiff sought to achieve by the lawsuit, lacks the necessary judicial imprimatur on the change. Our precedents thus counsel against holding that the term 'prevailing party' authorizes an award of attorney's fees without a corresponding alteration in the legal relationship of the parties." Id. at 605 (Emphasis in original).

The majority expressly rejected the dissenter's suggestion that fees be awarded where the plaintiff's claim "was at least colorable" and "not groundless." Rather, the majority reiterated, "We cannot agree that the term 'prevailing party' authorizes federal courts to

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award attorney's fees to a plaintiff who, by simply filing a frivolous but nonetheless potentially meritless lawsuit . . . has obtained any judicial relief." Id. The Court was referring to a case which was dismissed as moot due to a change in the law before trial. However, this policy consideration is even stronger in a case such as this one, where Simonelli's lawsuit was rejected on the merits, by the Court on summary judgment, and by the jury, after trial.

In this case there was no judicial imprimatur on the agreements between the parties, by either Judge Breyer, the trial judge at the time they were made, or Magistrate Judge James, the settlement judge. In fact, Simonelli himself failed to sign off on the 2004 agreement.

# **Conclusion on Motion for Attorney's Fees**

For all the above reasons, the Court must deny Simonelli's motion for attorney fees. IT IS SO ORDERED.

DATED: February 14, 2008

Chief Magistrate Judge

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